# Auditor's Management Report

for the

# Township of Montgomery School District

in the

County of Somerset New Jersey

for the

Fiscal Year Ended June 30, 2014

# AUDITOR'S MANAGEMENT REPORT OF ADMINISTRATIVE FINDINGS-FINANCIAL AND COMPLIANCE

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Tax ID Number 22-6002100

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# **INDEPENDENT AUDITOR'S REPORT**

Honorable President and Members of the Board of Education Township of Montgomery School District County of Somerset Skillman, New Jersey 08558

We have audited, in accordance with U.S. generally accepted auditing standards and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Township of Montgomery School District in the County of Somerset for the year ended June 30, 2014, and have issued our report dated September 19, 2014.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Township of Montgomery School District, County of Somerset, New Jersey, the New Jersey Department of Education and federal and state audit awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

CERTIFIED PUBLIC ACCOUNTAN

PUBLIC SCHOOL ACCOUNTANT NO. 93

September 18, 2014

# SCOPE OF AUDIT

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Township of Montgomery Board of Education, and the records of the various funds under the auspices of the Board of Education.

# ADMINISTRATIVE PRACTICES AND PROCEDURES

#### Insurance (N.J.S.A. 18A:17-26, 18A: 17-32)

Insurance coverage was carried in the amounts as detailed in the District's CAFR (See Exhibit "J-20").

#### Official Bonds

NAME	POSITION	AMOUNT <u>OF BONDS</u>
Ronald Rossi	Treasurer of School Monies	\$365,000.00
Thomas M. Venanzi	Board Secretary/School Business Administrator	25,000.00

There is a Public Employees' Faithful Performance Blanket Position Bond with SAIF covering all other employees with coverage of \$500,000.00.

Adequacy of insurance coverage is the responsibility of the Board of Education.

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made.

### FINANCIAL PLANNING, ACCOUNTING AND REPORTING

#### Examination of Claims

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll Account

The gross salaries of all employees of the Board and the Board's required payroll contributions were deposited in the Payroll Account.

All payrolls tested were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

Salary withholdings were promptly remitted to the proper agencies.

The balances of funds on deposit in the Payroll Account are analyzed on a monthly basis.

#### Reserve for Encumbrances, Liability (Current) for Accounts Payable

A review of outstanding purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable.

#### Unemployment Compensation Insurance Trust Fund

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund.

#### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with <u>N.J.A.C.</u>6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. As a result of the procedures performed, no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

# FINANCIAL PLANNING, ACCOUNTING AND REPORTING (CONTINUED)

#### **Board Secretary's Records**

The financial records, books of account and minutes of the Board Secretary were maintained in satisfactory condition and the contractual order system was fully implemented.

#### Treasurer's Records

The records maintained by the Treasurer of School Monies were in satisfactory condition and independently maintained from the Board Secretary/Board Administrator.

# Elementary and Secondary Education Act/Improving America's Schools Act (IASA) as Reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, II, and III of the Elementary and Secondary Education Act as amended and reauthorized.

#### **Other Special Federal and State Projects**

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

# T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursement filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

# SCHOOL PURCHASING PROGRAMS

### **Contracts and Agreements Requiring Advertisement for Bids**

### N.J.S.A. 18A:18A-3 States:

"a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$21,000.00, the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefor, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. (pending before the Legislature as section 15 of this bill) of section 9 of P.L. 1971 c. 198 (C.40A:11-9) the board of education may establish that the bid threshold may be up to \$36,000.00. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L. 1999 c. 440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the board of education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2 and shall round the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of every year in which it is made. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of N.J.S.A. 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months."

<u>N.J.S.A</u>.18A:18A-4 states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law.

The board of education may, by resolution approve by the majority of the board of education and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the board of education finds that it has had negative prior experience with the bidder."

Effective July 1, 2013, the bid threshold in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) is \$36,000.00 (with a Qualified Purchasing Agent) and \$26,000.00 (without a Qualified Purchasing Agent). As authorized by a resolution of the Board of Education, the bid threshold for all purchases made by the District's qualified purchasing agent is \$36,000.00. The bid threshold for public school transportation contracts under N.J.S.A. 18A:39-3 is \$18,300.00.

# SCHOOL PURCHASING PROGRAMS (CONTINUED)

#### **Contracts and Agreements Requiring Advertisement for Bids (Continued)**

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies; the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of <u>N.J.S.A.</u>18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per <u>N.J.S.A.</u>18A:18A-5.

#### FOOD SERVICE FUND

The financial transactions and statistical records of the School Food Services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis. No exceptions were noted.

Cash receipts and bank records were reviewed for timely deposit without exception.

The number of meals claimed for reimbursement was verified against sales and meal count records. As part of the claims review process the edit check worksheet was completed. Reimbursement vouchers were properly computed and timely filed. Meals claimed agreed with the meal count records tested. No exceptions were noted.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced priced meal policy is uniformly administered throughout the school district. The required verification procedures for free and reduced price applications were completed and available for review. No exceptions were noted.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used. No exceptions were noted.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

The District utilizes a food service management company and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1.

USDA Food Distribution Program food and commodities were received and an inventory was maintained on a first-in, first-out basis.

Exhibits reflecting Child Nutrition Program operations are included in Section G of the CAFR.

# STUDENT BODY ACTIVITIES

The records for the Student Body Activities were maintained in satisfactory condition.

# APPLICATION FOR STATE SCHOOL AID

Our audit procedures included a test of information reported in the October 15, 2013 Application for State School Aid (A.S.S.A) for on-roll, private schools for the handicapped, lowincome and bilingual. We also performed a review of the district procedures related to its completion. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate procedures for the recording of student enrollment data.

# PUPIL TRANSPORTATION

Our audit procedures included a test of on roll status reported in the 2012-13 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

#### FACILITIES

Our procedures included review of the SDA grant agreement for consistency with recording SDA revenue, transfer of local funds from the general fund or from the capital reserve account, and awarding of contracts for eligible facilities construction. No exceptions were noted.

# FOLLOW-UP ON PRIOR YEAR'S FINDINGS

Not applicable. No prior year findings.

# RECOMMENDATIONS

NONE

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л Ц	on A.S.S.A.	Workp	Workpapers			Selected from	d from	Regi	Registers	Registers	iters	on A.S.S.A.	for		
μĽ	as on Roll	on	on Roll	Errors	ors	Workpapers	apers	I UO	on Roll	on Roll	soll	as Private	Verifi-	Sample	Sample
c	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
		35		0		12		12		0					
Half Day Kindergarten 202		202		0		17		17		0					
One 229		229		0		16		16		0					
Two 235		235		0		18		18		0					
Three 289		289		0		14		14		0					
Four 292		292		0		16		16		0					
Five 350		350		0		20		20		0					
Six 352		352		0		19		19		0					
Seven 374		374		0		21		21		0					
Eight 379		379		0		15		15		0					
Nine 365	-	365	-	0	0	17	0	17	0	0	0				
Ten 400	-	400	-	0	0	21	0	21	0	0	0				
Eleven 399	0	399	0	0	0	18	0	18	0	0	0				
Twelve 360	2	360	2	0	0	23	0	23	0	0	0				
Subtotal 4261	4	4261	4	0	0	247	0	247	0	0	0	0	0	0	0
SpEd Elementary 206	0	206	0	0	0	19	0	19	0	0		ę	С	ę	0
SpEd Middle School 122	0	122	0	0	0	17	0	17	0	0	0	ю	с	ю	0
SpEd High School 192	-	192	~	0	0	20	0	20	0	0	0	20	14	14	0
Subtotal 520	-	520	-	0	0	56	0	56	0	0	0	26	20	20	0
Totals 4781	5	4781	5	0	0	303	0	303	0	0	0	26	20	20	0
Percentage			1	0.00%	0.00%					0.00%	0.00%				0.00%

TOWNSHIP OF MONTGOMERY SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2013 TOWNSHIP OF MONTGOMERY SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2013

		Low Income		San	Sample for Verification	ч	Resi	Resident LEP Low Income	me	Sa	Sample for Verification	u
	Reported on	Reported on		Sample	Verified to		Reported on	Reported on		Sample	Verified to	
	A.S.S.A. as	Workpapers as		Selected	Application		A.S.S.A. as	Workpapers as		Selected	Application	
	Low	Low		from	and	Sample	LEP Low	LEP Low		from	and	Sample
	Income	Income	Errors	Workpapers	Register	Errors	Income	Income	Errors	Workpapers	Register	Errors
Half Day Preschool						0	2	0	(2)	0	0	0
Half Day Kindergarten	11	11	0	9	9	0	0	2	7	2	2	0
One	12	12	0	9	9	0	-	-	0	-	-	0
Тwo	7	7	0	5	5	0	0	0	0	0	0	0
Three	13	13	0	7	7	0	0	0	0	0	0	0
Four	7	7	0	5	5	0	0	0	0	0	0	0
Five	15	15	0	10	10	0	0	0	0	0	0	0
Six	15	15	0	6	6	0	~	-	0	~	-	0
Seven	12	12	0	6	6	0	<del>.</del>	-	0	~	-	0
Eight	4	4	0	4	4	0	0	0	0	0	0	0
Nine	7.5	7.5	0	5	5	0	0	0	0	0	0	0
Ten	12.5	12.5	0	8	80	0	~	-	0	0	0	0
Eleven	10	10	0	9	9	0	0	0	0	0	0	0
Twelve	8	8	0	5	5	0	0	0	0	0	0	0
Subtotal	134	134	0	85	85	0	9	9	0	5	5	0
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sped elementary	07	DZ	S	14	14		τŋ -	n .		-	<u> </u>	D
SpEd Middle School	13	13	0	0	6	0	~	-	0	~	~	0
SpEd High School	24.0	24	0	12	12	0	0	0	0	0	0	0
Subtotal	57.0	57.0	0	35	35	0	4	4	0	2	2	0
Totals	191.0	191.0	0	120	120	0	10	10	0	7	7	0
Percentage Error			0.00%		···	0.00%		U	0.00%			0.00%
			Transportation	ortation								
	Reported on	Reported on	-									
	DRTRS by	DRTRS by	1			1						
	DOE	District	Errors	Tested	Verified	Errors						
Reg. Public Schools, col. 1	3840	3840	0	259	259	0						
Reg SpEd, Col.4	398	398	0	27	27	0						
Transported - Non-Public, col.3	38	38	0	ю	ю	0						
Special Ed Spec, col.6	221	221	0	15	15	0						
Totals	4497	4497	0	304	304	0						
Darcanta da Error			2000 U			70000						
			0/00/0			0/00-0						

# TOWNSHIP OF MONTGOMERY SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 16, 2013

	Reside	Resident LEP NOT Low Income	come	Sai	Sample for Verification	ç
	Reported on	Reported on		Sample	Verified to	
	A.S.S.A. as	Workpapers as		Selected	Application	
	NOT Low	NOT Low		from	and	Sample
	Income	Income	Errors	Workpapers	Register	Errors
Half Day Preschool	0	0	0	0	0	0
Half Day Kindergarten	9	9	0	5	5	0
One	8	8	0	7	7	0
Two	4	4	0	с	£	0
Three	9	9	0	9	9	0
Four	e	с	0	2	2	0
Five	0	0	0	0	0	0
Six	С	с	0	2	2	0
Seven	2	2	0	2	2	0
Eight	4	4	0	4	4	0
Nine	2	2	0	2	2	0
Ten	9	9	0	9	9	0
Eleven	4	4	0	2	2	0
Twelve	0	0	0	0	0	0
Subtotal	48	48	0	41	41	0
SpEd Elementary	0	0	0	2	2	0
SpEd Middle School	0	0	0	0	0	0
SpEd High School	0	0	0	0	0	0
Subtotal	0	0	0	2	2	0
Totals	48	48	0	43	43	0
Percentage Error		u	0.00%			0.00%

#### TOWNSHIP OF MONTGOMERY SCHOOL DISTRICT

# SCHEDULE OF CALCULATION OF EXCESS SURPLUS

# FOR THE FISCAL YEAR ENDED JUNE 30, 2014

#### REGULAR DISTRICT

#### SECTION 1

#### 2% Calculation of Excess Surplus

Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Decreased by: On-Behalf TPAF Pension & Social Security Assets acquired under Capital Leases Adjusted 2013 - 2014 General Fund Expenditures 2% of Adjusted 2013 - 2014 General Fund Expenditures Greater of line above or \$250,000.00 Increased by: Allowable Adjustment Maximum Unassigned/Undesignated- Unreserved Fund Balance	78,775,454.58   871,000.00   6,121,126.77   410,000.00	73,115,327.81 1,462,306.56 1,462,306.56 141,299.00 1,603,605.56
Decreased by: Year End Encumbrances Legally Restricted-Designated for Subsequent Year's Expenditures Legally Restricted-Excess Surplus-Designated	8,994,614.30 0.00 4,003,652.84 217,684.66	
Total Unassigned Fund Balance for Excess Surplus Calculation		4,773,276.80
SECTION 3		
Restricted Fund Balance-Excess Surplus		3,169,671.24
Recapitulation of Excess Surplus as of June 30, 2014		
Reserved Excess Surplus - Designated for Subsequent Year's Expenditure	es	4,003,652.84
Reserved Excess Surplus		3,169,671.24
Total Excess Surplus		7,173,324.08
Detail of Allowable Adjustments		
Impact Aid Sale & Lease-back Additional/Unbudgeted Extraordinary Aid Additional/Unbudgeted Non-Public School Transportation Aid Current Year School Bus Advertising Revenue		72,168.00 69,131.00
Total Allowable Adjustments		141,299.00